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April 15, 2020

The Honorable Ronald D. Kouchi,
President, and
Members of The Senate
Thirtieth State Legislature
Hawaii State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Scott K. Saiki,
Speaker, and
Members of The House of Representatives
Thirtieth State Legislature
Hawaii State Capitol, Room 431
Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation reports to the Legislature within ten days of receiving the report, please find attached the report the Office of Enterprise Technology Services received for the State of Hawaii Department of Human Services' Systems Modernization Project.

In accordance with HRS section 93-16, this report may be viewed electronically at <http://ets.hawaii.gov> (see "Reports").

Sincerely,


Douglas Murdock (Apr 15, 2020)

Douglas Murdock
Chief Information Officer
State of Hawai'i

Attachment (2)



Hawaii Department of Human Services Systems Modernization Project

Final IV&V Status Report
for Reporting Period: March 1-31, 2020

Submitted: April 15, 2020

Overview

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Solutions that Matter

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Executive Summary

Executive Summary



In March, DHS and ASI leadership and staff demonstrated agility and flexibility by rapidly adopting the Federal and State team's focus was two-fold – developing the BES Optimization contract amendment, and performing activities related to conversion, functional and technical designs, and testing.






IV&V reviewed aspects of the draft BES Optimization contract amendment and provided comments to DHS for consideration. Based on our initial review, IV&V will focus on researching four key areas once the BES Optimization Contract Amendment is final:

- 1. Staffing** – Proficiency of ASI's staff implementing/using the proposed tools, software and process changes.
 - 2. Requirements** – Assurance that the solution meets Federal (FNS, CMS) requirements and provides traceability from initial requirements definition through production implementation.
 - 3. Architecture** – ASI's ability to fully integrate proposed tools and software to new and existing project tools (e.g., ALM).
 - 4. Subcontractors** – ASI's management and oversight of subcontractors, with clearly defined roles and responsibilities as well as project guidelines for managing project artifacts.
- When the BES Optimization contract amendment documents are final, IV&V will continue to work with DHS and the ASI to explore each of the above areas to identify potential risks and mitigation strategies for the project.
- IV&V continued to participate in project status meetings and review project deliverables. As communicated in the February IV&V Monthly Status Report, all findings and categories now include ratings.

Jan	Feb	Mar	Category	IV&V Observations
N/R	N/R	M	Project Management	There are eight open findings in the Project Management category, one finding was retired (CMS MEET Certification Process) and two new findings were added; CMS Outcomes-Based Certification and COVID-19. The majority of the findings are rated as medium, the BES Architecture and the new COVID-19 findings are the only findings in this category with high criticality ratings at this time.

Executive Summary



Jan	Feb	Mar	Category	IV&V Observations
N/R	N/R		Configuration and Development	One of the two open findings is related to the MQD Portal, for which DHS indicated the RFP was released in this reporting period. The second finding is related to the project teams lack of a shared understanding of the ASI DDI approach.
N/R	N/R		System Design	The only open finding in the System Design category is related to the planned sequencing of discussion(s) about Workflow at the end of JADs instead of during the JAD sessions for each of the functional areas.
N/R	N/R		Deployment	The only open finding in the Deployment category is related to the planning and approach of the DDI Release Management practices. Based on discussions with the ASI, it is anticipated that some DDI release changes will be made as the project gets closer to the next BES release.
N/R	N/R		Requirements Analysis & Management	In March, the project team continued to 'break down' the project's functional requirements to eliminate the instance of 'partially met' requirements within design deliverables. IV&V will keep this finding open until the go forward path for all BES requirements is defined by the project team and will provide an update in April.
-	N/R		OCM & Knowledge Transfer	DHS and the ASI made good progress to address this finding in March. DHS is actively managing their staff transition plan and the ASI has hired additional staff to include the project coordinator position that allowed for a transition period and is currently recruiting for the vacant solution architect key staff position. Considering the COVID-19 Pandemic, there could be economic impacts to the state directly related to the project resources needs in the short and long term.
N/R = No criticality rating provided				

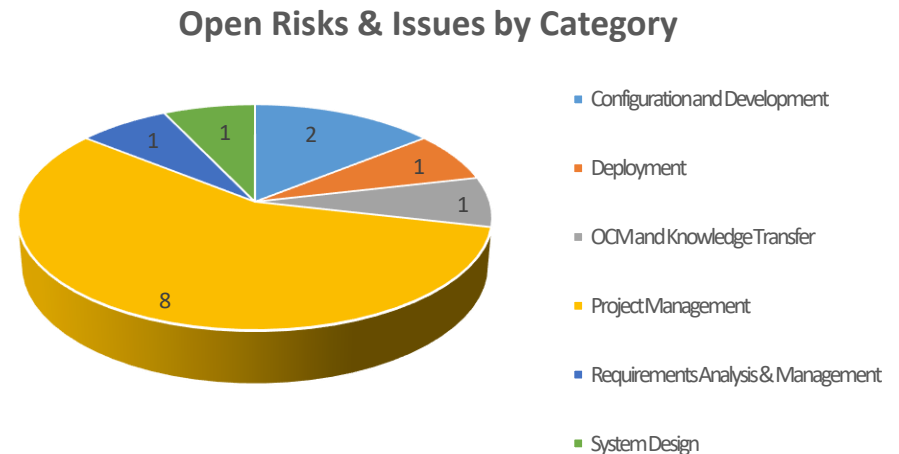
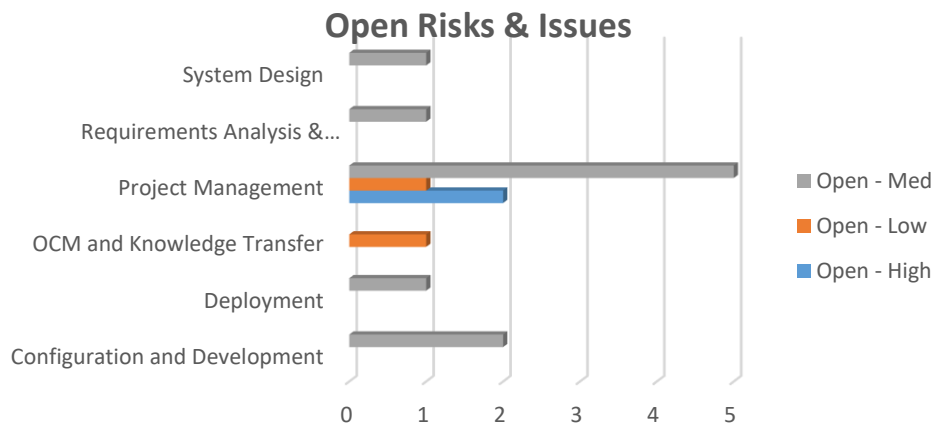
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IV&V Findings and Recommendations

IV&V Findings and Recommendations



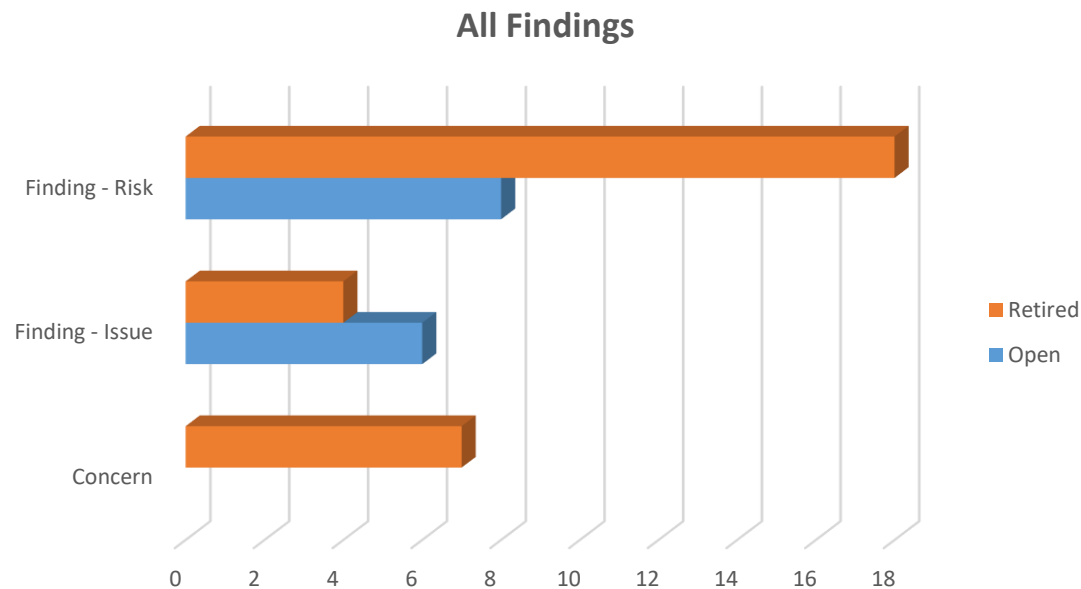
As of the March 2020 reporting period, PCG is tracking 14 open findings (8 risks and 6 issues) and has retired 29 findings and concerns. Of the 14 open findings, 8 are related to Project Management, 2 are related to Configuration and Development, and 1 each in System Design, Deployment, Requirements Analysis & Management and OCM and Knowledge Transfer. IV&V opened two new findings and closed one finding during the reporting period. The following figures provide a breakdown of our open risks and issues by priority and category.



IV&V Findings and Recommendations



The following figure provides a breakdown of all IV&V findings (risks, issues, concerns) by status (open, retired).



IV&V Findings and Recommendations



Findings Opened During the Reporting Period

#	Finding	Category
48	Risk - The CMS Outcomes-Based Certification (OBC) Requirements have not been published by CMS, which may impact the project schedule and funding.	Project Management
47	Risk - The COVID-19 pandemic and the related "stay at home" order could hinder project activities and negatively impact the project schedule and budget.	Project Management



IV&V Findings and Recommendations

Findings Retired During the Reporting Period

Finding		#
Risk – The Project Partnership Understanding (PPU) for the BES Project has not been approved by CMS, which may impact the project schedule and funding. This finding was directly related to the PPU between DHS and CMS that establishes the framework for the CMS Certification as defined by the CMS MEET life cycle process. IV&V retired this finding because CMS informed DHS that the CMS MEET Life Cycle and processes, including the PPU, will not apply to the BES Project. The CMS Outcomes-Based Certification process and requirements will be applied.		5
Project Management		

IV&V Findings and Recommendations




Preliminary Concerns Investigated During the Reporting Period

#	Finding	Category
46	<p>New – Due to the development of prototypes and data models based on systems to be retired (as opposed to design documentation supporting the new solution), the solution may not meet the project requirements, resulting in unplanned rework across the SDLC.</p> <p>IV&V fully supports prototyping as a best practice within the Agile SDLC. However, IV&V's concern surrounds the basis of the prototyping, which is stated to be the systems planned for retirement as opposed to newer technologies and the current BES requirements. The ASI, DHS and IV&V are planning a review meeting in early April to further research this concern.</p>	Configuration and Development

IV&V Findings and Recommendations



Project Management


#	Key Findings	Criticality Rating
2	<p>Issue – Late Delivery of project deliverables may result in schedule delays. In the March reporting period, the ASI and DHS continued to work on the BES Optimization contract amendment. Once agreed upon, the ASI is planning to publish an updated schedule.</p> <p>To manage the work currently underway, the ASI published an interim schedule on 3/4/2020 with subsequent updates on 3/18/2020 and 3/25/2020. Based on IV&V's review of the interim schedule, it does not include all work that is currently being performed. Recognizing that the interim schedule may not require the same level of detail that will eventually be included in the overall project schedule, all of the tasks that are currently being, or have been performed should be captured in the interim schedule. The ASI stated the intent of the interim schedule is to manage high-level activities/tasks and is actively using the interim schedule to manage the work.</p>	

Recommendations	Progress
<ul style="list-style-type: none">Add all tasks that have been performed or planned to be performed in the interim schedule.	In process
<ul style="list-style-type: none">IV&V will reassess the standing of this finding when the BES Optimization schedule is published by the ASI.	In process

IV&V Findings and Recommendations



Project Management


#	Key Findings	Criticality Rating
26	Risk – Due to the lack of detail in the baseline schedule, unanticipated schedule delays may occur. In the March reporting period, the ASI and DHS continued to work on the BES Optimization contract amendment. Once agreed, the ASI is planning to publish an updated schedule. The ASI developed and is using an interim schedule to manage the work currently and planned to be performed until the overall project schedule is published.	

Recommendations	Progress
• Add all tasks that have been performed or planned to be performed in the interim schedule.	In process
• IV&V will reassess the standing of this finding when the updated schedule is published by the ASI.	In process

IV&V Findings and Recommendations



Project Management

#	Key Findings	Criticality Rating
27	Risk - The baseline schedule lacks proper resource loading which could result in unanticipated schedule delays. In the March reporting period, the ASI and DHS continued to work on the BES Optimization contract amendment. Once agreed, the ASI is planning to publish an updated schedule. The ASI developed and is using an interim schedule to manage the work currently and planned to be performed until the overall project schedule is published.	

Recommendations	Progress
• Add all tasks that have been performed or planned to be performed in the interim schedule.	In process
• IV&V will reassess the standing of this finding when the overall project schedule is published by the ASI.	In process

IV&V Findings and Recommendations



Project Management


#	Key Findings	Criticality Rating
29	Issue - Uncertainty and/or a lack of communication around long term architecture decisions could lead to unexpected impacts to the project budget, schedule, system design, and planning decisions. In the March reporting period, DHS continued to work with the ASI to negotiate the terms and scope of the BES contract amendment. Currently, the project is anticipating the possibility of delaying the BES implementation timeframe and reducing the scope (requirements) in order to stay within the current project budget. Until the BES contract amendment is finalized, the full impact to scope, schedule, cost, and resources will not be known.	A red circle with a white 'H' inside, indicating a high criticality rating.

Recommendations	Progress
<ul style="list-style-type: none">IV&V will reassess the standing of this finding upon complete review of the BES contract amendment and will update the recommendations for this finding as appropriate.	In process

IV&V Findings and Recommendations



Project Management


#	Key Findings	Criticality Rating
42	Risk - Insufficient ASI communication with DHS regarding key (urgent/time sensitive) project information could lead to project delays and disrupt DHS operations. During the 2/26/20 status meeting, the ASI stated their intention to update the Communications Plan. The ASI delayed the delivery of the updated Communication Plan to DHS to address the additional changes necessitated by the COVID-19 pandemic. IV&V will revisit this risk with the ASI and DHS in April but maintains this is a medium risk to the project as of the March reporting period.	 M

Recommendations	Progress
• Request ASI enhance processes and planning for project communications and include key project communications to DHS in the project schedule.	In process
• ASI establish a single communications channel to manage all ASI to DHS communications and ensure regular communication to DHS.	In process
• Update project communications plan with enhanced communication processes.	In process

IV&V Findings and Recommendations



Project Management

#	Key Findings	Criticality Rating
44	Issue - The project has not documented key milestones to amend the contract for the BES Optimization, which could result in a lack of clarity regarding current status and work that remains to be accomplished. IV&V reviewed the one-page list of tasks and found it to be sufficient to commence tracking of the process. On 03/20/2020, the ASI submitted its BES Optimization proposal to DHS, negotiations are in progress. IV&V will leave this finding open until the BES Optimization contract amendment is executed.	

Recommendations	Progress
<ul style="list-style-type: none">Develop a singular document (e.g., a milestone calendar) to track progress and understand the scope of work needed to be done to complete the BES Optimization contract amendment.	In process

IV&V Findings and Recommendations



Project Management


#	Key Findings	Criticality Rating
47	<p>New Risk – The COVID-19 pandemic and the related "stay at home" order could hinder project activities and negatively impact the project schedule and budget.</p> <p>Observation: On 3/23/2020, the Governor of Hawaii issued a "stay at home, work from home" order that has reduced state departments' ability to be fully functional as most state workers will be required to work from home/remotely at least until the end of April. Some offices may be closed until that time as well. Unclear if the order will extend beyond that date.</p> <p>Significance: DHS stakeholder participation in key activities could be significantly hindered – not only by working remotely but also by shifting the focus on delivering services to beneficiaries. Planned key activities such as design sessions that are facilitated/attended remotely may impact the quality of the sessions. Going forward, most if not all project activities will more than likely be conducted remotely until this crisis passes.</p>	H

Recommendations		Progress
<ul style="list-style-type: none"> Ramp up efforts to setup, train, and assist stakeholders on remote work devices and tools and make every effort to help them to become highly functional with remote access technology (e.g. MS Teams/Skype). 	In process	
<ul style="list-style-type: none"> Suggest the project and DHS create a detailed, documented risk mitigation strategy and plan that is reviewed regularly and revised to address the current state of the COVID-19 threat and related impacts over the next 6 to 12 months. The plan should include the possible economic impacts to the state budget directly related to project resources. 		
<ul style="list-style-type: none"> Update the OCM Plan to include any new activities or updates to planned activities to aid the organization through this COVID-19 pandemic in the short and long term. 	In process	

IV&V Findings and Recommendations



Project Management


#	Key Findings	Criticality Rating
48	<p>New Risk – The CMS Outcomes-Based Certification Requirements have not been published by CMS, which may impact the project schedule and funding.</p> <p>Observation: CMS has not published the Outcomes-Based Certification (OBC) requirements/process, which allows states to receive 90% FFP for Medicaid functionality of the BES solution.</p> <p>Significance: If the OBC process and requirements are not published by CMS prior to the State's approval of the functional and technical requirements, the project's ability to receive enhanced Federal funding may be at risk.</p> <p>IV&V will follow-up with DHS and provide an update in the next report.</p>	

Recommendations	Progress
<ul style="list-style-type: none">Continue dialogue with CMS regarding the project's approach to OBC and MITA alignment to ensure all CMS requirements are met by the BES Solution.	In process

IV&V Findings and Recommendations



Configuration and Development


#	Key Findings	Criticality Rating
12	Issue – Changes in direction regarding the preferred platform for portal development may impact project schedule and cost. DHS reported the KOLEA Portal RFP was released this month. IV&V is not clear regarding DHS' plan for the BES Portal requirements and will follow-up in April.	

Recommendations	Progress
<ul style="list-style-type: none">Complete the Change Request (CR) process to obtain a Rough Order of Magnitude (ROM) estimate and/or impact analysis as appropriate.	Closed
<ul style="list-style-type: none">Continue discussions with the ASI and DHS to understand the go forward plan related to the BES Portal requirements.	In process

IV&V Findings and Recommendations



Configuration and Development


#	Key Findings	Criticality Rating
16	<p>Issue – Lack of clear understanding of DDI approach may reduce effectiveness of JARs and JADs.</p> <p>The ASI conducted a walk-through of the LucidChart Process Diagrams for DHS however, DHS has stated that this and other ASI efforts to explain the big picture have not met their expectations or increased their understanding of the ASI SDLC methods. Additionally, the project continues to work on the BES contract amendment. It is currently unknown if the BES contract amendment, or the inclusion of subcontractor development resources will change or impact the ASI's DDI approach.</p> <p>IV&V will continue to evaluate this finding as BES contract amendment details are made available.</p>	

Recommendations	Progress
<ul style="list-style-type: none">IV&V will reassess the standing of this finding upon complete review of the final BES contract amendment and will update recommendations for this finding as appropriate.	In process

IV&V Findings and Recommendations



System Design


#	Key Findings	Criticality Rating
38	Risk – Due to the sequencing of JADs addressing Workflow at the end instead of during current JAD sessions, the project could be faced with significant design rework, which may result in schedule delays, and impact the quality of solution design. The project continues to work with the ASI to negotiate the terms and scope of the BES contract amendment. At this time, the plan for how Workflow will be incorporated into JADs is unknown. IV&V will review plans for the revised BES Optimization effort, specifically as they pertain to JADs, once they become available.	

Recommendations	Progress
<ul style="list-style-type: none">IV&V will reassess the standing of this finding upon complete review of the final BES contract amendment and will update recommendations for this finding as appropriate.	In process

IV&V Findings and Recommendations



Deployment


#	Key Findings	Criticality Rating
40	Issue - Due to inadequate DD&I Release Management practices the project may experience delayed or failed releases and/or poor release quality. In the March reporting period, IV&V validates that no new M&O or DD&I releases were performed during the month. IV&V will continue to monitor, as it is anticipated that some DDI release changes will be made as the project gets closer to the next BES release.	

Recommendations	Progress
<ul style="list-style-type: none">Assign a Release Manager to manage all details of planned releases.	Complete
<ul style="list-style-type: none">Develop a Release Plan document for each release, that provides details of the planned release and all associated configuration items, clear assignments for all staff involved in all tasks, a schedule for completion of all tasks and activities, planned release status communications, and back out procedures should they be necessary.	In process

IV&V Findings and Recommendations



Requirements Analysis & Management


#	Key Findings	Criticality Rating
41	Risk - Due to a lack of clarity regarding “Partially Met” requirements in design artifacts, full traceability of requirements may be hampered, and all requirements may not be fully met. The ASI is continuing its efforts with DHS BESSD to break down the requirements into singular, traceable, and testable requirements to eliminate all partially met requirements. Per the latest interim schedule, this activity was scheduled for completion by March 31, 2020, however it was not completed at the end of the month. IV&V will continue to monitor and provide an update in April.	

Recommendations	Progress
<ul style="list-style-type: none">Determine a requirements management and design artifact that provides full accountability of where every component of a requirement that is listed as 'Partially Met' is satisfied, ensuring that each requirement is Fully Met and can be validated as such.	In process



IV&V Findings and Recommendations

OCM & Knowledge Transfer

#	Key Findings	Criticality Rating
43	<p>Risk - Due to key DHS, BES and ASI Project Team members departing and/or transitioning from the project, succession planning and knowledge transfer is needed to ensure there are no gaps in knowledge and leadership on the project. Progress is noted for this risk during this reporting period in that DHS has a transition plan in place and is managing the activities. The ASI filled the project coordinator and business analyst positions and is actively recruiting for the Solution Architect position.</p> <p>IV&V will continue to monitor this risk until all positions are filled.</p>	

Recommendations		Progress
• The state should develop a transition plan for the project and PMO resources as identified in the RFP, which includes DHS PMO and DHS DDI resources (reference RFP section 3.4.3 'DHS Staffing'). It should also include possible project resource impacts considering the COVID-19 economic impacts to the State.		In process
• The ASI should develop a transition plan for each key resource as required by the RFP (reference RFP section 3.5.1.2 'Benefits Eligibility Solution Project Staffing'.)		In process

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IV&V Status

IV&V Engagement Status



IV&V Engagement Area	Jan	Feb	Mar	Comments
IV&V Budget				
IV&V Schedule				
IV&V Deliverables				PCG submitted the final February IV&V Monthly Status Report.
Centers for Medicare and Medicaid Services (CMS) IV&V Progress Reports				The first quarterly CMS Eligibility and Enrollment (E&E) IV&V Progress Report is on hold until IV&V and DHS determine the appropriate time to submit the report.
CMS Milestone Reviews				The first CMS Milestone Review date has not yet been determined.
IV&V Staffing				
IV&V Scope				

Engagement Rating Legend		
<p>The engagement area is within acceptable parameters.</p>	<p>The engagement area is somewhat outside acceptable parameters.</p>	<p>The engagement area poses a significant risk to the IV&V project quality and requires immediate attention.</p>



- IV&V activities in the March reporting period:
 - Completed – February Monthly Status Report
 - Submitted – BI-10 resubmission comments
 - Ongoing – Review Deliverables for BES project
 - Ongoing – Attend ASI project meetings, (see [Additional Inputs](#) pages for details)
 - Reviewed available BES Optimization contract amendment documentation
- Planned IV&V activities for the April reporting period:
 - Ongoing – Observe BES JAD and Workgroup sessions as scheduled
 - Ongoing – Observe Weekly Project Status meetings
 - Ongoing – Observe bi-weekly BES Project Risk and Issue meetings
 - Ongoing – Monthly IV&V findings meetings with the ASI
 - Ongoing – Participate in weekly DHS and IV&V Touch Base meetings
 - Ongoing – Review BES artifacts and deliverables
 - Review updated BES Optimization planning documentation
 - Attend BES Optimization working sessions as scheduled

Deliverables Reviewed



Deliverable Name	Deliverable Date	Version
BI-02 Project Status Report Deliverable	Weekly as delivered	N/A
BES Interim Schedule	Weekly as delivered	N/A
BI-10 Design – MDM Master Person Index	02/20/2020	1.5
BI-10 Design - Consent Management	03/05/2020	1.0
BI-10 Design - Common Functions – Schedule Appointments	03/16/2020	1.0
BI-10 Design - Common Functions – Alerts and Notifications	03/24/2020	1.0
BI-11 Data Integration and Interface Design - MDM Interfaces	03/05/2020	1.12
BI-11 – Interface Control Document – DPS/HYFC	03/25/2020	1.0

Additional Inputs – Artifacts



Deliverable Name	Artifact Date	Version
Lucid Charts – Big Picture	N/A	
Unisys Draft Solution Optimization Proposal	03/18/2020	
Unisys Final Solution Optimization Proposal v1.0	03/23/2020	

Additional Inputs

Meetings and/or Sessions Attended/Observed:

- BESSD PMO, IV&V Weekly Meeting x4 (03/04/2020, 03/11/2020, 03/18/2020, 03/25/2020)
- PCG Internal Meeting x11 (03/02/2020, 03/09/2020, 03/11/2020, 03/16/2020, 03/19/2020, 03/23/2020, 03/26/2020, 03/26/2020, 3/30/2020, 03/30/2020, 03/31/2020)
- BES Status Meetings x4 (03/04/2020, 03/11/2020, 03/18/2020, 03/25/2020)
- BES Change Control Board Meeting (03/04/2020)
- Data Conversion Meeting (03/03/2020)
- Pre-Draft Findings Review with the ASI (03/03/2020 and 03/31/2020)
- BI-10 Consent Management Walkthrough Meetings x2 (03/12/2020, 03/16/2020)
- BES Security Meeting (03/25/2020)






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Appendices



Appendix A – IV&V Criticality Ratings

Criticality Rating	Definition
	A high rating is assigned if there is a possibility of substantial impact to product quality, scope, cost, or schedule. A major disruption is likely, and the consequences would be unacceptable. A different approach is required. Mitigation strategies should be evaluated and acted upon immediately.
	A medium rating is assigned if there is a possibility of moderate impact to product quality, scope, cost, or schedule. Some disruption is likely, and a different approach may be required. Mitigation strategies should be evaluated and implemented as soon as feasible.
	A low rating is assigned if there is a possibility of slight impact to product quality, scope, cost, or schedule. Minimal disruption is likely, and some oversight is most likely needed to ensure that the risk remains low. Mitigation strategies should be considered for implementation when possible.

Appendix B – Findings Log

- The complete Findings Log for the BES Project is provided in a separate file.



Appendix C – Acronyms and Glossary



Acronym	Definition
APD	Advance Planning Document
ASI	Application System Integrator
BES	Benefits Eligibility Solution
CCWIS	Comprehensive Child Welfare Information System
CM	Configuration Management
CMMI	Capability Maturity Model Integration
CMS	Center for Medicare and Medicaid Services
CR	Change Request
DDI	Design, Development and Implementation
DED	Deliverable Expectation Document
DHS	Hawaii Department of Human Services
DLV	Deliverable
E&E	Eligibility and Enrollment
EA	Enterprise Architecture
ECM	Enterprise Content Management (FileNet and DataCap)
ESI	Enterprise System Integrator (Platform Vendor)
ETS	State of Hawaii Office of Enterprise Technology Services
FIPS	Federal Information Processing Standard
HIPAA	Health Information Portability and Accountability Act of 1996
IDM	Identity and Access Management (from KOLEA to State Hub)
IEEE	Institute of Electrical and Electronics Engineers
IES	Integrated Eligibility Solution
ITIL	Information Technology Infrastructure Library

Appendix C – Acronyms and Glossary



Acronym	Definition
IV&V	Independent Verification and Validation
KOLEA	Kauahale On-Line Eligibility Assistance
M&O	Maintenance & Operations
MEELC	Medicaid Eligibility and Enrollment Life Cycle
MEET	Medicaid Eligibility and Enrollment Toolkit
MOU	Memorandum of Understanding
MQD	Hawaii Department of Human Services MedQuest Division
NIST	National Institute of Standards and Technology
OE	Operating Environment
OIT	Department of Human Services Office of Information Technology
PIP	Performance/Process Improvement Plan
PMBOK®	Project Management Body of Knowledge
PMI	Project Management Institute
PMO	Project/Program Management Office
PMP	Project Management Plan
QA	Quality Assurance
QM	Quality Management
RFP	Request for Proposal
ROM	Rough Order of Magnitude
RMP	Requirements Management Plan
RTM	Requirements Traceability Matrix
SEI	Software Engineering Institute
SLA	Service-Level Agreement
SME	Subject Matter Expert

Appendix C – Acronyms and Glossary



Acronym	Definition
SOA	Service Oriented Architecture
SOW	Statement of Work, Scope of Work
VVP	Software Verification and Validation Plan
XLC	Expedited Life Cycle

Appendix D – Background Information



Systems Modernization Project

- The DHS Enterprise Program Roadmap includes contracting with three separate vendors with the following high-level scope:
- ESI or Platform Vendor – responsible for the shared technology and services required for multiple Application vendors to implement and support functionality that leverages the DHS Enterprise Platform.
 - ASI or ASI Vendor – responsible for the DDI of the Benefits Eligibility Solution (BES Project) enhancing the currently implemented Medicaid E&E Solution (KOLEA) and providing support for the combined Solutions.
 - CCWIS Vendor – responsible for the DDI of the CCWIS Solution to meet the needs of child welfare services and adult protective services (CCWIS Project) and providing support for the Solution.

Systems Modernization IV&V Project

- IV&V performs objective assessments of the design, development/configuration and implementation (DDI) of DHS' System Modernization Projects. DHS has identified three high-risk areas where IV&V services are required:
- Transition of M&O from DHS' incumbent vendor to the ESI and ASI vendors
 - BES DDI
 - CCWIS DDI
- On the BES DDI Project, IV&V is responsible for:

- Evaluating efforts performed by the Project (processes, methods, activities) for consistency with federal requirements and industry best practices and standards
- Reviewing or validating the work effort performed and deliverables produced by the ASI vendor as well as that of DHS to ensure alignment with project requirements
- Anticipating project risks, monitoring project issues and risks, and recommending potential risk mitigation strategies and issue resolutions throughout the project's life cycle
- Developing and providing independent project oversight reports to DHS, ASI vendors, State of Hawaii Office of Enterprise Technology Services (ETS) and DHS' Federal partners

Appendix D – Background Information



What is Independent Verification and Validation (IV&V)?

- Oversight by an independent third party that assesses the project against industry standards to provide an unbiased view to stakeholders
- The goal of IV&V is to help the State get the solution they want based on requirements and have it built according to best practices
- IV&V helps improve design visibility and traceability and identifies (potential) problems early
- IV&V objectively identifies risks and communicates to project leadership for risk management

PCG's Eclipse IV&V® Technical Assessment Methodology

- Consists of a 4-part process made up of the following areas:
 1. **Discovery** – Discovery consists of reviewing documentation, work products and deliverables, interviewing project team members, and determining applicable standards, best practices and tools.
 2. **Research and Analysis** – Research and analysis is conducted in order to form an objective opinion.
 3. **Clarification** – Clarification from project team members is sought to ensure agreement and concurrence of facts between the State, the Vendor, and PCG.
 4. **Delivery of Findings** – Findings, observations, and risk assessments are documented in this monthly report and the accompanying Findings and Recommendations log. These documents are then shared with project leadership on both the State and Vendor side for them to consider and take appropriate action on.

IV&V Assessment Categories for the BES Project

- Project Management
- Requirements Analysis & Management
- Testing
- OCM and Knowledge Transfer
- Configuration and Development
- Pilot Test Deployment
- Integration and Interface Management
- Deployment



Solutions that Matter

Failure Number	Title	Owner	Findings Type	Identified Date	Category	Observation	Contributors	Contributors	Event Status	Impact	Probability	Residual Priority	Follow Status	Date Retired	Resolution	Client Comments	Vendor Comments
46	The CIMS Outcomes-Based Certification Requirements have not been published by CIMS, which may delay release	Findings - Risk	3/09/2020	Project Management	CIMS has published the Outcomes-Based Certification (CBC) requirements/process, which allows states to receive 90% FTR for Medical functionality of the BES solution.	Contributors: If the CBC process and requirements are not published by CIMS prior to the State's approval of the CBC Process and Requirements and discuss this risk with CIMS to determine if there will be any options available to release this risk to the State. Contributors: DHS stakeholder participation in key activities could be significantly hindered, not only by working remotely but also by the need to focus on delivering services to beneficiaries. Planned key activities such as design sessions may be facilitated remotely which may impact the quality of the sessions. Going forward, most if not all project activities will more than likely be conducted remotely until this crisis passes. The DHS project team will soon lose some key members of the PMO, the PMO lead will retire on 4/20/2020 and another key member in June 2020. DHS has concerns that the state could experience a significant loss of revenue due to COVID, which could lead to DHS budget challenges. If the state/DHS initiates a hiring freeze, DHS PMO may not be able to replace those key resources. Additionally, if the state initiates furloughs, DHS project team resources could be further constrained. Under the if the state budget challenges will impact several project funding.	Contributors: The State continue to follow-up with CIMS for the status of the release of the CBC Process and Requirements and discuss this risk with CIMS to determine if there will be any options available to release this risk to the State. Contributors: DHS stakeholder participation in key activities could be significantly hindered, not only by working remotely but also by the need to focus on delivering services to beneficiaries. Planned key activities such as design sessions may be facilitated remotely which may impact the quality of the sessions. Going forward, most if not all project activities will more than likely be conducted remotely until this crisis passes. The DHS project team will soon lose some key members of the PMO, the PMO lead will retire on 4/20/2020 and another key member in June 2020. DHS has concerns that the state could experience a significant loss of revenue due to COVID, which could lead to DHS budget challenges. If the state/DHS initiates a hiring freeze, DHS PMO may not be able to replace those key resources. Additionally, if the state initiates furloughs, DHS project team resources could be further constrained. Under the if the state budget challenges will impact several project funding.	Event Status: Prior to Functional and Technical Requirement Approval	5	4	Med	Open					
47	The COVID-19 pandemic and the related "stay at home" order could hinder project activities and is in M?	Findings - Risk	3/29/2020	Project Management	IVY is not aware of a singular document that defines the milestones and timeframe specific to completing the BES Solution Optimization contract amendment.	Contributors: Without a singular document detailing timing and milestones, DHS may not be able to track and account for all the steps and activities needed to complete the BES Solution Optimization contract amendment.	Contributors: Develop a singular document (e.g., a milestones roadmap) to track progress and understand the scope of work needed to be done to complete the BES Solution Optimization contract amendment.	Event Status: ASAP	3	5	High	Open					
48	The project has not documented key milestones to amend the contract for the BES Solution Optima	Findings - Issue	3/28/2020	Project Management	As reported in various project meetings, several key DHS PMO, BES and AS project team members are planning to retire or leave the project within the next few months. It has already been transitioned off the project. While there are plans and actions being taken, a formal transition/vacation plan has not been documented. In January, the AS did announce and with DHS and the AS PM in March and provide an update in the next report. Due to the COVID-19 pandemic, the AS did not have a chance to meet with the AS PM in March and provide an update in the next report. Due to the COVID-19 pandemic, the AS did not have a chance to meet with the AS PM in March and provide an update in the next report. Due to the COVID-19 pandemic, the AS did not have a chance to meet with the AS PM in March and provide an update in the next report.	Contributors: The key resources leaving the BES Project provide knowledge and history of DHS and its software, solutions, and business processes, along with a level of consistency and continuity to the extended project team. This experience and knowledge is critical for the BES CO and KOLA Modifications, and planning efforts for BES Maintenance and Operations activities.	Contributors: The state should document a transition plan for the project and PMO resources as identified in the RFP, which includes DHS PMO and DHS CO resources (reference RFP section 3.3.3.3 Staffing). The plan should include the possible COVID-19 economic impact to the state budget, directly or indirectly to the project resources. The AS should document a transition plan for key resources as required by the RFP (reference RFP section 3.3.1.2 Specific Eligibility Solution Project Staffing).	Event Status: ASAP	3	2	Low	Open					
49	Due to key DHS, BES and AS Project Team members departing and/or transitioning from the project	Findings - Risk	1/20/2020	OCM and Knowledge Transfer	IVY has observed that ASB communication to DHS regarding key project information is at times insufficient and/or delayed. Request examples include: - DHS reported that changes to the ASO release are being made by the AS without notifying stakeholders. - PMO and BES Project Team did not receive sufficient clarity or coordination about challenges regarding the previously planned October M&M Release. The topic was discussed at the during the 8/24/2019 AS Weekly Status Meeting (see Meeting Minutes from DHS Status Report 8/28/2019 and project Action Item #795). During the 10/20/19 Release Issues learned (intercepted) sessions, DHS UAT participants BES Optimization was announced and further plans to open the implementation were discussed. Little to no communication during the design phase of the release. - Insufficient communication to DHS linking participants experienced to high UAT testing. It is important to note that while ASO is in live/stop steps, many of the ASO release resources and processes are shared between MD and DHS, which the challenge experienced during MD activities relevant to DS. These interactions of insufficient communication caused confusion amongst the DHS, and in some cases resulted in project risks, issues, and/or action items being completed. Insufficient and untimely communications can confuse and create project resources, and can further complicate project activities, challenge the project's ability to meet milestones, and impact the quality of both elements and execution.	Contributors: Insufficient communication can lead to project delays and may not allow DHS sufficient time to respond, prepare for, or plan their resources for time sensitive activities. Failure to improve communications can strain DHS resources that are already at or beyond capacity and can further complicate project activities, challenge the project's ability to meet milestones, and impact the quality of both elements and execution.	Contributors: Request AS enhance processes and planning for project communications and include key project communications to DHS in the project schedule. For example, outlining in preparation for release activities. AS establish a single communications effort to manage AS to DHS communications and ensure regular communication to DHS. Update project communications plan with enhanced communication processes.	Event Status: ASAP	4	4	Med	Open					
50	Insufficient ASB communication with DHS could lead to project delays and disrupt DHS operations	Findings - Risk	10/28/2019	Project Management	Requirements are listed in Design artifacts as "Partially Met." With hundreds of planned design artifacts, it is unclear how complete traceability for each requirement be accomplished within the design artifacts and ASB. Although the ASB has developed a method of splitting requirements in ASB, the process does not address the management and traceability of low-to-many relationships (i.e., when a requirement is satisfied by multiple features or functions).	Contributors: Requirements are not completely traced throughout the SDLC, it is may result in missing functionality and reduced scope.	Contributors: Determine a requirements management and design artifact that provides full accountability of where each and every component of a requirement that is listed as "Partially Met" is validated, ensuring that each requirement is Fully Met and can be validated as such.	Event Status: Q4 2019	4	3	Med	Open					
51	Due to a lack of clarity regarding "Partially Met" requirements in design artifacts, full traceability of require	Findings - Risk	9/22/2019	Requirements Analysis & Management	Release planning does not appear to be sufficient to meet the needs of the project. IVY observed that there was not a SOC Release Manager assigned to manage the first release for KOLA. IVY observed that there was a lack of timely release planning for the KOLA Release, and that communications regarding the release were inconsistent, ineffective, and inaccurate. IVY is unaware if a Release Plan has been fully documented to clearly outline details of the release, including timing of related tasks and activities, communication updates, configuration item updates, and roles and responsibilities of all resources involved from the AS and DHS.	Contributors: Insufficient release management processes can lead to implementation schedule delays and poor release quality if not managed properly. Insufficient release management processes can also lead to configuration challenges when contents of a release are not well documented. Low quality and/or failed releases could negatively impact system user acceptance and project stakeholder confidence in the solution. Additionally, poor release planning and communication may result in the disruption of business operations.	Contributors: Assign a Release Manager to manage all details of planned releases. Develop a Release Plan document for each release, that provides details of the planned release and all associated configuration items, clear assignments for all staff involved in the tasks, a schedule for completion of all tasks and activities, planned release status communications, and task not providers should they be necessary.	Event Status: OCT 2019	4	4	Med	Open					
52	Due to inadequate DS release management practices the project may experience delayed release	Findings - Issue	9/29/2019	Deployment	Release planning does not appear to be sufficient to meet the needs of the project. IVY observed that there was not a SOC Release Manager assigned to manage the first release for KOLA. IVY observed that there was a lack of timely release planning for the KOLA Release, and that communications regarding the release were inconsistent, ineffective, and inaccurate. IVY is unaware if a Release Plan has been fully documented to clearly outline details of the release, including timing of related tasks and activities, communication updates, configuration item updates, and roles and responsibilities of all resources involved from the AS and DHS.	Contributors: Insufficient release management processes can lead to implementation schedule delays and poor release quality if not managed properly. Insufficient release management processes can also lead to configuration challenges when contents of a release are not well documented. Low quality and/or failed releases could negatively impact system user acceptance and project stakeholder confidence in the solution. Additionally, poor release planning and communication may result in the disruption of business operations.	Contributors: Assign a Release Manager to manage all details of planned releases. Develop a Release Plan document for each release, that provides details of the planned release and all associated configuration items, clear assignments for all staff involved in the tasks, a schedule for completion of all tasks and activities, planned release status communications, and task not providers should they be necessary.	Event Status: OCT 2019	4	4	Med	Open					
53	Due to the assessment of ASB's addressable WorkItem as the most critical of future current DSB's issues	Findings - Risk	8/29/2019	System Design	ASB lead ASB sessions are currently divided up into functional areas (Portal, Admin, Appeals, Core, Financial, and) and have been ongoing since approximately March 2019. Workload tasks ASB's have yet to begin. Currently, when functional area design discussions involve a workload task, the discussion is taller because the ASB has yet to define how the workload task will be implemented. The ASB has stated that once the workload task functionality is defined, they will go back and update the workload design to include this functionality.	Contributors: ASB work quality to define how the workload task functionality will work. train DSB sessions leads - introduce SMEs to address ASB's workload functionality and integrate into system design.	Contributors: ASB work quality to define how the workload task functionality will work. train DSB sessions leads - introduce SMEs to address ASB's workload functionality and integrate into system design.	Event Status: ASAP	4	4	Med	Open					

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Findings Number	Title	Owner	Finding Type	Identified Date	Category	Observation	Confidence	Recommendation	Event Horizon	Impact	Probability	Residual Priority	Findings Status	Date Retired	Comments	Client Comments
2	Late delivery of project deliverables may result in schedule delays.	Johnie	Finding - Issue	11/28/2018	Project Management	Based upon the project schedule dated 11/28/18 (refer to schedule for specifics), several due dates for project deliverables have been missed. As of the date of this report, these deliverables include the Project Management Plan (PMP), which is the formal document that is used to manage the execution of the project. In some instances, this risk may be compounded by a lack of Deliverable Expectation Documents (DED) requesting approval and acceptance from the State.	Without a PMP that depicts all Project Management processes, the Project can suffer experienced management in scope, schedule, cost, and quality parameters. Without a schedule that provides the required level of detail to manage the work, the project is at risk to be successful.	be, and update the schedule accordingly	TBD	4	5	Med	Open		01/11/2020 - The ASG and DHS continued to work on the BES Optimization contract amendment. Once agreed upon, the ASG is planning to publish an updated schedule. To manage the work currently underway, the ASG published an interim schedule on 1/10/2020 with subsequent updates on 1/18/2020 and 3/25/2020. Based on the IVV review of the interim schedule, it does not include all work that is currently being performed. Recognizing that the interim schedule may not require the same level of detail that will eventually be included in the overall project schedule, all of the tasks that are currently being, or have been performed should be captured in the interim schedule. The ASG stated the intent of the interim schedule is to manage high-level activities/tasks and is actively using the interim schedule to manage the work. 02/26/2020 - The State decided to move forward with the BES Solution Optimization and is currently working with the ASG to amend the contract. As ASG action item was opened to develop an interim schedule on 2/12/2020 detailing the work currently being performed, with expected completion by 2/26/2020. The ASG reported in the 2/18/2020 status meeting they are preparing a project schedule that represents the work planned to be performed up to the time the revised ASG contract is executed. This action item was since pushed out for completion (at a high level) on 3/4/2020. IVV will leave this finding open until such time that a revised schedule is published by the ASG. 03/11/2020 - During the January reporting period, the State informed IVV they are researching alternative solutions for the BES application. As DHS and the ASG agreed not to maintain the current schedule, the ASG published the last schedule update on December 10, 2019. IVV will leave this finding open until such time that a revised schedule is published by the ASG. As reported last month, updates and ratings are suspended for this finding until additional information is provided to IVV. IVV will continue to monitor the progress of the BES Optimization option and will reassess this finding in February. 12/16/2019 - In the December reporting period, the IVV Team reviewed the existing BES Optimization proposal documentation and met with the DHS PMO to discuss. It is understood that work continues to further refine the BES Optimization details. IVV does not have the information needed regarding scope, architecture, requirements, schedule, cost, and resources to fully determine the impact of the BES Optimization to the project and DHS. Therefore, updates and ratings are suspended for this finding until additional information is provided to IVV. IVV will	01/11/2020 - The ASG and DHS continued to work on the BES Optimization contract amendment. Once agreed upon, the ASG is planning to publish an updated schedule. To manage the work currently underway, the ASG published an interim schedule on 1/10/2020 with subsequent updates on 1/18/2020 and 3/25/2020. Based on the IVV review of the interim schedule, it does not include all work that is currently being performed. Recognizing that the interim schedule may not require the same level of detail that will eventually be included in the overall project schedule, all of the tasks that are currently being, or have been performed should be captured in the interim schedule. 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						Specifics to the PMP, the DED was approved by DHS on 1/15/2019 and the deliverable submitted on 1/17/2019. Specifics to the project schedule, the DED was approved by DHS on 1/15/2019 and the deliverable is planned for submission the week of 3/18/2019. 2/19/19 - Bill Thornton, University of Tennessee, Knoxville - The project schedule has been faulted but it needs to be re-baselined based on the approved dates of the DED's. Deliverable delays - as deliverables are not supposed to be started until the DED is approved, the deliverables are not delayed, they need to be re-baselined based on the DED approval. Findings and Recommendations (R2) - Project Management ASG submitted 39 deliverables and DEDs - Clarification - there were 2 deliverables submitted (BES Technical specs for the non-pred environments and BS-4 the PMP) - the rest were DEDs. Deliverable Review process has not.										